STATE OF CALIFORNIA

CALIFORNIA ENVIRONMENTAL PROTECTION AGENCY CALIFORNIA INTEGRATED WASTE MANAGEMENT BOARD BOARD MEETING

JOE SERNA JR., CAL EPA BUILDING

CENTRAL VALLEY AUDITORIUM

1001 I STREET, SECOND FLOOR

SACRAMENTO, CALIFORNIA

TUESDAY, NOVEMBER 19, 2002 9:37 A.M.

Doris M. Bailey, CSR, RPR, CRR Certified Shorthand Reporter License Number 8751

APPEARANCES

BOARD MEMBERS PRESENT:
LINDA MOULTON-PATTERSON, Chair
SAL CANNELLA
STEVEN R. JONES
JOSE MEDINA
MICHAEL PAPARIAN

STAFF PRESENT:

MARK LEARY, Executive Director
JULIE NAUMAN, Acting Chief Deputy Director
KATHRYN TOBIAS, Chief Legal Counsel
ELLIOT BLOCK, Legal Counsel
DEBORAH MCKEE, Board Assistant
SHARON WADDELL, Board Secretary
EDNA WALZ, Office of Attorney General

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- 2 --000--
- 3 BOARD CHAIR MOULTON-PATTERSON: Good morning.
- 4 I'd like to call the meeting to order and I'd like to
- 5 welcome you to the November meeting of the California
- 6 Integrated Waste Management Board.
- 7 Would the secretary please call the roll?
- 8 BOARD SECRETARY WADDELL: Cannella?
- 9 BOARD MEMBER CANNELLA: Here.
- 10 BOARD SECRETARY WADDELL: Eaton?
- 11 (Not Present.)
- 12 BOARD SECRETARY WADDELL: Jones?
- 13 BOARD CHAIR JONES: Here.
- 14 BOARD SECRETARY WADDELL: Medina?
- 15 BOARD MEMBER MEDINA: Here.
- 16 BOARD SECRETARY WADDELL: Paparian?
- 17 BOARD MEMBER PAPARIAN: Here.
- 18 BOARD SECRETARY WADDELL: Moulton-Patterson?
- 19 MS. MOULTON-PATTERSON: Here. Thank you. We
- 20 do have a quorum.
- 21 I'd like to remind you to please turn off
- 22 pagers and telephones.
- 23 And also we do have a limited number of agenda
- 24 items on the back table. If you would like to speak on
- 25 an agenda item, please fill out a form and give it to

1 Ms. Waddell who's right over here, and she'll make sure

- 2 that we know of your wish to speak.
- I did want to, before we got started I wanted
- 4 to say Mr. Eaton will not be here, he is scheduled for a
- 5 court appearance today and can't be with us. And I'd
- 6 also like to publicly express our condolences to
- 7 Secretary Hickox on the loss of his mother.
- 8 And at this time I'd like to ask the Board
- 9 members to join me in the Pledge of Allegiance.
- 10 (Thereupon the Pledge of Allegiance was
- 11 recited.)
- 12 MS. MOULTON-PATTERSON: Thank you. Mr. Jones,
- 13 do you have any ex-partes to report?
- 14 BOARD MEMBER JONES: Yes, Madam Chair, just
- 15 three that came in early today.
- I got a letter from Assemblymember Patricia
- 17 Wiggins on the Sonoma tire piles. I just got that this
- 18 morning, so I'll send copies to each of the Board
- 19 offices probably by the end of today or tomorrow morning
- 20 depending upon what we time we get out of here.
- 21 And I think, like all of you, I just got a fax
- 22 this morning from Litigation Advocates Group
- 23 representing Placer Land on the western regional
- 24 landfill permit issues.
- 25 And then one from the County of Los Angeles,

- 1 Mike Mohajer, on our compost regs.
- 2 BOARD CHAIR MOULTON-PATTERSON: Okay. Thank
- 3 you. I'm up to date.
- 4 Mr. Medina?
- 5 BOARD MEMBER MEDINA: Up to date.
- 6 BOARD CHAIR MOULTON-PATTERSON: Mr. Paparian?
- 7 BOARD MEMBER PAPARIAN: I also have the letter
- 8 from the Placer Ranch related item. Other than that,
- 9 I'm up to date.
- 10 BOARD CHAIR MOULTON-PATTERSON: Okay. Thank
- 11 you.
- 12 Mr. Cannella?
- BOARD MEMBER CANNELLA: I also have the letter
- 14 and I'm up to date.
- 15 BOARD CHAIR MOULTON-PATTERSON: Okay. Thank
- 16 you.
- 17 Reports from Board members. Mr. Jones, would
- 18 you like to report this morning?
- 19 BOARD MEMBER JONES: Actually I've got a few
- 20 things, Madam Chair.
- 21 On October 17th the Board or the committee held
- 22 its Special Waste Committee, I'm sorry, held its third
- 23 workshop on the five year tire plan in Concord.
- I want to thank staff Shirley, Martha, Bob,
- 25 Sally French, we had a few folks.

1 That was the third and final road show meeting.

- 2 And then I think all of your offices have been contacted
- 3 that we'll do a one day special workshop here to go over
- 4 the plans. And I'll try to develop something that can
- 5 come to the Board with all the members participating.
- 6 And I think they're checking with the offices
- 7 to find dates that are going to work for everybody.
- 8 I was down at the city of Lakewood on October
- 9 22nd, unfortunately I was surrounded by Anaheim Angel
- 10 fans.
- 11 BOARD CHAIR MOULTON-PATTERSON: Go Angels!
- 12 BOARD MEMBER JONES: While the game was going
- 13 on, to present them with their 50 percent diversion
- 14 award. That was the jurisdiction that Mr. Schiavo and
- 15 his group had worked very hard with. They were at one
- 16 point, I think, ready to take us to court if we didn't
- 17 include some stuff, and they got it worked out. And for
- 18 them to make their diversion goal was good.
- And then just briefly, the SWANA Waste Con,
- 20 which, Madam Chair, you did a great job as the keynote
- 21 speaker.
- 22 BOARD CHAIR MOULTON-PATTERSON: Thank you.
- 23 BOARD MEMBER JONES: I ended up as one of the
- 24 primary speakers for the Department of Defense talking
- 25 about waste prevention and recycling, and buying

1 recycled. I was there with John Howard who is the newly

- 2 appointed federal environment executive, and then I
- 3 participated in the workshop as all the other members
- 4 did.
- 5 But on the 30th I met with the Southern
- 6 California Alliance of Publicly Owned Treatment Plant
- 7 Works which were all the public works agencies that run
- 8 their own sewer treatment plants. And it was all their
- 9 engineers and top management. And we talked about -- I
- 10 was their luncheon speaker.
- 11 And we talked about all the bans throughout
- 12 different areas of counties that are banning the
- 13 application of treated biosolids, class A biosolids on
- 14 land.
- And I think that this Board needs to be aware
- 16 of some issues that we might be able to partner with
- 17 these folks. Because the main treatment for sewer
- 18 treatment biosolids after it's been treated at the plant
- 19 is in our composting. So that's huge for them, it's
- 20 huge for our citizens, and it's huge for composting in
- 21 general to be able to keep working with these folks to
- 22 come up with a product that can get applied back on ag
- 23 land safely.
- And we need to do some work. I mean, when we
- 25 look at industrial generators of wastewater that have to

1 go through a pretreatment on their facilities prior to

- 2 ever getting to a sewage treatment plant, I don't think
- 3 that the public or a lot of folks are really aware of
- 4 how much work goes into that before it ever gets to a
- 5 trailer to get moved off somewhere.
- 6 So I think that's something we'll be tackling a
- 7 little bit in special waste, but I think it's important
- 8 for us. And then a few other things, but that's enough
- 9 for today.
- 10 BOARD CHAIR MOULTON-PATTERSON: Thank you, Mr.
- 11 Jones.
- 12 Mr. Medina.
- BOARD MEMBER MEDINA: Thank you, Madam Chair.
- During the month of October, specifically on
- 15 October the 23rd, I participated in the first Food
- 16 Summit Conference. And I'd like to commend staff on
- 17 their efforts for putting this together.
- 18 There is a growing number of programs around
- 19 the state related to food diversion, and I think that
- 20 this is a very good trend. And so I look forward to the
- 21 next Food Summit Conference, and again to see the
- 22 growing number of programs that are being put into
- 23 place.
- 24 On October the 24th I addressed the City
- 25 Council in Mexicali. And they very much would like our

1 assistance in helping to put together an infrastructure

- 2 for waste management in Mexicali.
- 3 I was able to distribute copies of Closing The
- 4 Loop which has been translated in Spanish, and these
- 5 materials were very well received.
- 6 Also, I had an opportunity to visit Xochimilco
- 7 Lagoon, this was a very beautiful Lagoon located within
- 8 Mexicali. And unfortunately over the years two-thirds
- 9 of it has been filled in by C&D and other wastes. And
- 10 so the number of migratory birds and others that utilize
- 11 the Lagoon are now very restricted.
- 12 And so they have asked for any assistance that
- 13 we can provide in regard to helping to restore this
- 14 lagoon to what it once was.
- On October 30 and 31 I attended the SWANA
- 16 conference in Long Beach. SWANA has an international
- 17 forum. I've had an opportunity to attend a couple of
- 18 these forums where we hear presentations from around the
- 19 world on how they are managing their waste.
- 20 Mexico had never participated up until now, and
- 21 so we had an opportunity to bring Mexico into the
- 22 conference by focusing on the collaborative efforts
- 23 between the State of California and the cities along the
- 24 border.
- We had a representative from the city of

1 Tijuana who discussed the siting of landfills in Baja,

- 2 California.
- 3 Also, one very promising aspect is that the NAD
- 4 Bank, the bank that was created to go along with NAFTA,
- 5 and there is a very strong environmental component, for
- 6 the first time is funding waste management products.
- 7 So this is something very positive that has
- 8 occurred. And so this will be very beneficial, not only
- 9 to the Mexican cities along the border, but also to the
- 10 California cities along the border.
- 11 That concludes my report.
- 12 BOARD CHAIR MOULTON-PATTERSON: Thank you, Mr.
- 13 Medina.
- Mr. Paparian.
- 15 BOARD MEMBER PAPARIAN: Thank you, Madam Chair.
- I also attended the Food Residuals Diversion
- 17 Summit, and spoke at a luncheon there. And I just
- 18 wanted to commend the staff for an outstanding job
- 19 putting that together.
- The event, as I understand it, was a sell-out.
- 21 We basically had to turn people away because we used up
- 22 all the spaces, it was such a high level of interest in
- 23 what was going on there. And I think the discussions
- 24 there will lead to some good proposals for us to pursue
- 25 in the future related to food diversion.

1 I also attended the SWANA Waste Con and

- 2 moderated a panel on electronic waste. Mike Mohajer,
- 3 who is here in the audience, was one of the panelists,
- 4 and I commend him, he did an excellent job of providing
- 5 an overview of what's going on in Los Angeles on
- 6 electronic waste issues.
- 7 On November 5th here in this building we had a
- 8 workshop on the electronic procurement guidelines for
- 9 the State of California. Terri Cronin and Jeff Hunts
- 10 from our staff, together with folks from the Department
- 11 of General Services conducted that session, and they did
- 12 an excellent job of soliciting input from the various
- 13 stakeholders about these procurement guidelines. And
- 14 we're looking forward to having those available in the
- 15 next few months.
- Next Monday, the 25th, we're going to be, well
- 17 staff and -- well, we're going to be holding a workshop
- 18 to discuss the Governor's veto message of the
- 19 electronics waste legislation, SB 1523 and SB 1619. And
- 20 that workshop is intended to solicit comments from
- 21 industry, the environmental community, local government,
- 22 and haulers and recyclers to assist the administration
- 23 in pursuing some of the programs suggested in the veto
- 24 message.
- 25 Secretary Hickox, Department of Toxic

1 Substances Control Director Ed Lawry, and myself will be

- 2 on the panel hearing input from these various
- 3 constituencies.
- 4 Several of our staff had been working on
- 5 background for this workshop, and I want to especially
- 6 thank Caroll Mortensen, Pat Chartrand, and Mark Kennedy
- 7 for all their hard work in getting the logistics of the
- 8 meeting together as well as the background briefing
- 9 materials. Peggy Harris and Charles Corcoran of the
- 10 Department of Toxic Substances Control have also been
- 11 pulling together information for the workshop and
- 12 logistics for the workshop as well.
- 13 Also on E-waste, I'll be traveling to Chicago
- 14 tomorrow to meet with a subgroup of the NEPSI group, the
- 15 National Electronics Product Stewardship Initiative
- 16 group. And I hope to be able to report back next month
- 17 that NEPSI is making some significant progress towards a
- 18 national solution, but I'll know more later this week
- 19 after I attend this meeting in Chicago.
- 20 We'll talk a little bit later I think about the
- 21 P&E Committee. But I know that the direction of the
- 22 staff, or the direction of the committee last week to
- 23 staff regarding the C&D regs has created quite a heated
- 24 debate on all sides of the issue. And that there's
- 25 going to be a stakeholders meeting tomorrow at 1:30 in

1 room 1610. Kit Cole of my staff will be attending that

- 2 and updating me on the progress when I return from
- 3 Chicago.
- 4 My office has received quite a few calls from
- 5 stakeholders, especially in the recycling and
- 6 environmental community who have some strong concerns
- 7 about setting the threshold at a hundred tons. But
- 8 again, we'll talk about it a little bit more in a few
- 9 minutes.
- 10 The December 2nd meeting of the P&E Committee
- 11 will include some additional direction related -- no,
- 12 let me rephrase that -- will be hearing the C&D regs
- 13 again on December 2nd.
- 14 We've taken a break in the past couple of
- 15 months in the P&E Committee from our informational
- 16 workshops, but we're planning to start them up again in
- 17 the new year.
- Our first informational hearing of 2003 will be
- 19 at the January 6th committee meeting, and it's going to
- 20 focus on elements of the Board's strategic plan that
- 21 impact P&E, especially goal four.
- 22 I'll circulate a draft list of some of the
- 23 upcoming informational hearings before the Christmas
- 24 break so committee members can put those on their
- 25 calendar.

- 1 And that's all I've got right now.
- 2 BOARD CHAIR MOULTON-PATTERSON: Okay. Thank
- 3 you, Mr. Paparian.
- 4 Mr. Cannella.
- 5 BOARD MEMBER CANNELLA: The only report I have,
- 6 Madam Chair, is that my education continues. Staff in
- 7 the building have been very good in bringing me up to
- 8 speed and trying to educate me about the issues that are
- 9 facing not only the State of California but also the
- 10 issues before the Board. So I don't have time to really
- 11 get too far from the building. So I do appreciate the
- 12 staff's dedication in trying to bring a new member up to
- 13 speed.
- 14 BOARD CHAIR MOULTON-PATTERSON: Thank you, Mr.
- 15 Cannella.
- And just very briefly, I also would like to
- 17 extend my congratulations to Ms. Wohl and Ms. Friedman
- 18 and all of the staff that participated in the food
- 19 summit. It was, as everyone said, just an excellent
- 20 summit, and I think a lot of good suggestions will come
- 21 out of there. Thank you for all your work.
- 22 I also attended the Oceans conference in Santa
- 23 Barbara. Our Board was a co-sponsor of that. And it
- 24 was very interesting. There were a lot of discussions
- 25 on waste in storm water.

1 And as Mr. Jones said, I spoke at the SWANA

- 2 conference in Long Beach and very much enjoyed that. I
- 3 was able to report to the group what we're doing here in
- 4 California on E-waste, and also on our efforts for zero
- 5 waste. And so that was very well attended and I enjoyed
- 6 it very much.
- 7 BOARD CHAIR MOULTON-PATTERSON: We will have a
- 8 closed session today, I'm not sure exactly when we'll
- 9 have it, it will be before the end of today's meeting,
- 10 I'll talk to the members and see what works for them.
- 11 And at this time I'd like to turn it over to
- 12 Mr. Leary for his Executive Director report.
- 13 EXECUTIVE DIRECTOR LEARY: Thank you, Madam
- 14 Chair, good morning, good morning, members. A couple of
- 15 good news items today. With the swirling of bad news
- 16 out of our fiscal situation statewide, I'm kind of
- 17 apologetic about passing on some good news about
- 18 programs going on here at the Board.
- 19 First of all, you'll remember about a year ago
- 20 the Board blessed a pilot program. When we didn't have
- 21 a lot of discretionary funds to use in the organics
- 22 materials management area, the Board blessed our efforts
- 23 to work together with research and demonstration
- 24 projects that would be administered by local
- 25 jurisdictions and businesses and link them to other

1 federal and state agencies for the uses of their funds

- 2 and find a way that we can assist them.
- 3
 I'm pleased to report here today that the, one
- 4 of our pilot project, the UC Santa Clara Cooperative
- 5 Extension received a \$110,000 grant from the California
- 6 Department of Food and Agriculture for a project called,
- 7 "Developing Technology to Grow Mushrooms From Recycled
- 8 Urban Waste, Food Scraps, and Paper Waste."
- 9 It was a highly competitive process. There
- 10 were over seventy proposals, and only seventeen were
- 11 selected. So it was something that we were able to
- 12 create as a partnership and help them to be successful.
- 13 The Board is currently awaiting funding on
- 14 another submitted project related to erosion control in
- 15 the Hilliard Vineyards of Napa Valley. They are seeking
- 16 Clean Water Act non-point source funds from the State
- 17 Water Resources Control Board, and we're expecting a
- 18 decision on that project in January.
- 19 Secondly, I know we can all relate to those
- 20 parental feelings of great pride when our children are
- 21 successful in an important endeavor. Well so too you
- 22 will feel a flush of pride as I tell you that Vermi the
- 23 Worm has made the big time.
- 24 The National Science Teachers Association has
- 25 selected the Vermi the Worm website as part of their

1 SciLink service, an endeavor by the Association to

- 2 connect textbooks to useful on-line content.
- 3 Many teachers are taking advantage of the
- 4 Internet to show student materials that enhance or
- 5 extend the content covered in their curriculum. These
- 6 materials are available in the public domain, but are
- 7 often hard to find, either through traditional searches
- 8 or through the websites.
- 9 So SciLinks worked like this. Once a website
- 10 is selected by the National Science Teachers
- 11 Association, they place the address on their SciLinks
- 12 database and correlate it to the national science
- 13 education standards.
- 14 Then, when a reader of a Scilinked textbook
- 15 comes across the SciLinks icon in their textbook, they
- 16 know that the content of that page is covered on that
- 17 SciLinks website, so the reader is free to go to that
- 18 website and learn more, linking that website with the
- 19 textbook.
- When the user selects one of these sites, a new
- 21 browser window opens up, points to the selected website,
- 22 and connects the reader directly, in our case, to Vermi
- 23 the Worm.
- 24 And then thirdly, in what we believe is another
- 25 first for the Board, our 2001 annual report is now

- 1 available on-line only. We've taken this step to
- 2 furthered educate and inform the legislature as well as
- 3 the public about the importance of resource conservation
- 4 and waste prevention.
- 5 Not only are we not incurring the costs of
- 6 printing the annual report, we are saving the paper and
- 7 postage required to print and mail it. The report is
- 8 available immediately to our clients, and then it's
- 9 linked to the Board's website for more information about
- 10 specific topics.
- 11 In this way we create a dynamic document which
- 12 is, in essence, updated automatically as these portions
- 13 of the website that are linked from the annual report
- 14 are revised with new content.
- 15 I'm aware that there's been some early
- 16 discussions about requiring state agencies to file all
- 17 annual reports electronically. This is something that
- 18 could become the subject of legislative activity in the
- 19 future.
- 20 And that concludes my executive report.
- 21 BOARD CHAIR MOULTON-PATTERSON: Thank you, Mr.
- 22 Leary.
- 23 And please pass along those congratulations,
- 24 Ms. Broddrick, about Vermi the Wormy and all that worked
- 25 on it, we're very proud.

I also wanted to mention, Mr. Leary, we're all

- 2 very, very aware of the serious budget concerns, and I
- 3 want to make sure that as a Board we don't lose sight of
- 4 our commitment to the strategic plan.
- 5 So I'd like to ask you to provide the Board
- 6 with a monthly update on our goals and what we've
- 7 accomplished and what still needs to be done so we're
- 8 constantly reminded of our strategic plan. If you'd be
- 9 able to do that I would appreciate it.
- 10 EXECUTIVE DIRECTOR LEARY: I'd be happy to do
- 11 that, Madam Chair. Happy to do that.
- 12 BOARD CHAIR MOULTON-PATTERSON: Thank you.
- 13 EXECUTIVE DIRECTOR LEARY: We'll start in
- 14 January.
- 15 BOARD CHAIR MOULTON-PATTERSON: Okay. On the
- 16 agenda we have items 12, 13, 14, 43, 44, 54, and 57 that
- 17 have been pulled from the agenda, they will not be heard
- 18 at this meeting.
- 19 Items 2, 41, 42, 48, 49, 52, 53, 63, and 64
- 20 were heard at the committee level only.
- 21 Item 37 was deleted from the agenda.
- Now this brings us to the items that are
- 23 proposed for consent. And I will read those and see if
- 24 any members wish to pull them, and then we'll move
- 25 forward.

1 This is the consent calendar, items three

- 2 through 11, fifteen revised, 16 through 30, 31 revised,
- 3 32 through 36, 38, 39 revised, 40, 46, 47, 51, 55, 56,
- 4 58, 59, and 61 have been proposed for the consent
- 5 agenda.
- 6 Do any members wish to pull any of the items
- 7 from consent?
- 8 Mr. Paparian.
- 9 BOARD MEMBER PAPARIAN: Madam Chair, I'd like
- 10 to pull item 47 related to the Western Regional Sanitary
- 11 Landfill from consent.
- 12 BOARD CHAIR MOULTON-PATTERSON: Okay.
- BOARD MEMBER PAPARIAN: This was the item that
- 14 was the subject of the letter we received this morning,
- 15 and I'd like to discuss the letter a little bit at the
- 16 appropriate time.
- 17 BOARD CHAIR MOULTON-PATTERSON: Okay. So we
- 18 will, any other deletions from the consent calendar?
- 19 Mr. Jones.
- 20 BOARD MEMBER JONES: Madam Chair, I'd like to
- 21 move adoption of the consent calendar less item 47.
- 22 BOARD MEMBER MEDINA: Second.
- 23 BOARD CHAIR MOULTON-PATTERSON: Okay. We have
- 24 a motion by Mr. Jones, seconded by Mr. Medina to approve
- 25 the consent calendar as read with the deletion of item

- 1 47.
- 2 Please call the roll.
- 3 BOARD SECRETARY WADDELL: Cannella?
- 4 BOARD MEMBER CANNELLA: Aye.
- 5 BOARD SECRETARY WADDELL: Jones?
- 6 BOARD CHAIR JONES: Aye.
- 7 BOARD SECRETARY WADDELL: Medina?
- 8 BOARD MEMBER MEDINA: Aye.
- 9 BOARD SECRETARY WADDELL: Paparian?
- 10 BOARD MEMBER PAPARIAN: Aye.
- 11 BOARD SECRETARY WADDELL: Moulton-Patterson?
- 12 BOARD CHAIR MOULTON-PATTERSON: Aye. Okay.
- 13 The consent calendar has been approved.
- 14 Before we move onto number one I would like to
- 15 call on the chair of the Diversion, Planning and Local
- 16 Assistance Committee which is Mr. Jones.
- 17 Do you have a report on this section of the
- 18 agenda, Mr. Jones?
- 19 BOARD MEMBER JONES: Just really briefly.
- 20 Since 36 items have been put on consent, I need to
- 21 explain that at the meeting of P&E which was Thursday,
- 22 November 7th, Mr. Eaton had a commitment, wasn't here.
- 23 Madam Chair, you were in, I don't know, oral surgery and
- 24 getting stuff done, and so you weren't able to make it,
- 25 and you had appointed Mr. Cannella as a alternate.

1 And while we missed you, Mr. Cannella was very

- 2 helpful that day, and we heard about 39, we actually
- 3 heard 39 items. One of 'em is going to, we felt
- 4 appropriate to bring forward to the Board today, which
- 5 is item number one, and there will be some discussion
- 6 around that.
- 7 Three of the items were pulled, and they, the
- 8 city of Escalon, the city of Tracy, and the
- 9 unincorporated area of Madera were pulled because they
- 10 were all subject to potential compliance orders, and
- 11 each one of these jurisdictions got their SB 1066 to our
- 12 staff in time, and it was appropriate to pull 'em so
- 13 that they could do it on the 1066.
- 14 The other 36 items had appropriate discussion
- 15 where necessary, and we deemed them to be of such a
- 16 nature that we would all be comfortable in putting them
- 17 on, all 36 of 'em on consent.
- 18 So I appreciate the effort of staff and the
- 19 committee members to be able to get through that, Madam
- 20 Chair.
- 21 BOARD CHAIR MOULTON-PATTERSON: Okay. Thank
- 22 you, Mr. Jones.
- 23 And Mr. Cannella, thank you very much for
- 24 serving on that committee for me, I really appreciate
- 25 it. You got a lot done.

1 That brings us to item number one, which is the

- 2 status report on '95-'96 compliance orders. And I'll
- 3 turn it over to Mr. Schiavo.
- 4 MR. SCHIAVO: Okay. Cara Morgan will be making
- 5 this presentation.
- 6 MS. MORGAN: Good morning, Chair, Members.
- 7 The Board heard approximately 465 biennial
- 8 reviews in 1995 to 1996. Approximately four hundred
- 9 jurisdictions were considered successful in meeting
- 10 their AB 939 goal.
- 11 There were also 65 jurisdictions which were
- 12 placed on compliance. Of the original compliance
- 13 orders, 16 were for program implementation, and 49 were
- 14 for numeric deficiencies.
- To date the Board has approved about 60
- 16 jurisdictions to come off of compliance, and there are
- 17 only three remaining to hear. These remaining
- 18 jurisdictions all have used extrapolated methods to
- 19 achieve diversion results.
- 20 Because of concerns regarding inflated
- 21 diversion numbers using extrapolation and the types of
- 22 source reduction activities that were being claimed, the
- 23 Board wanted an investigation performed on base year
- 24 methodologies. A working group was formed of
- 25 consultants, Board members, and staff to look at these

- 1 various methodologies.
- 2 A review of the various extrapolation methods
- 3 was discussed in these working groups, working group
- 4 meetings. And it was acknowledged that there were many
- 5 approaches that could possibly be used.
- 6 Staff also performed analyses of data submitted
- 7 using extrapolation methods, and found that overall
- 8 generation tonnages based upon pounds per person per day
- 9 were 79 percent higher using extrapolation.
- 10 Overall diversion rates were significantly
- 11 higher than those that did not use extrapolation. The
- 12 average rate using extrapolation was 53 percent compared
- 13 to 41 for those that did not use extrapolation.
- 14 It has also been found that the use of
- 15 extrapolation greatly increased the amount of source
- 16 reduction activities that were being claimed, on average
- 17 b three hundred percent compared to non-extrapolated
- 18 studies.
- 19 The working group also investigated sampling
- 20 methods, and the appropriate number of samples to use in
- 21 varying situations. Various suggested methods for
- 22 improved sampling were discussed in the meetings. These
- 23 include more samples in lower populated areas, and how
- 24 to deal with non-respondents.
- 25 Survey processes were also analyzed in how to

1 quantify various material types and situations,

- 2 particularly source reduction.
- 3 There were extensive discussions, especially
- 4 regarding the use of pallets and how they count.
- 5 It was discussed, because of so many
- 6 variations, that this should be handled on a case by
- 7 case basis and allow the jurisdictions flexibility.
- 8 What ultimately matters is demonstration of a net
- 9 reduction of disposal when quantifying source reduction.
- 10 One of the major products of the working group
- 11 efforts was the completion of the diversion study guide
- 12 which is a guidance document that provides suggestions
- 13 for people performing new base year studies. This
- 14 document was sent out multiple times for peer review and
- 15 comment, and most of the comments were included in the
- 16 final guide.
- 17 One of the major concerns during this process
- 18 was the lack of clarity and consistency of data
- 19 presented in addition to a direct relationship to
- 20 program activities.
- 21 To address these concerns, the working group
- 22 and Board staff developed a new base year certification
- 23 form. Members of the working group and other interested
- 24 parties reviewed the new certification form and
- 25 adjustments were made.

1 Staff also began performing field audits of all

- 2 new base years submitted, and found that the use of the
- 3 certification form has helped to improve the quality of
- 4 data submitted to the Board by tying program
- 5 implementation to diversion tonnages.
- 6 While the quality of much of the field work is
- 7 improving, use of the certification form has revealed a
- 8 lack of clarity of information used to extrapolate
- 9 diversion data.
- 10 In reviewing extrapolation methods, staff had
- 11 found inconsistencies in the data submitted. This has
- 12 resulted in staff and a Board approved statistical
- 13 consultant not recommending approval of some of the
- 14 upcoming new base years that used extrapolation.
- 15 Finally, jurisdictions and staff have found
- 16 that the use of the certification form provides
- 17 information on potential program gaps and serves as a
- 18 useful tool in program evaluation and planning.
- 19 This concludes staff's presentation. We're
- 20 available to answer any questions.
- 21 BOARD CHAIR MOULTON-PATTERSON: Thank you, Ms.
- 22 Morgan.
- 23 Any questions for Ms. Morgan?
- Mr. Jones.
- 25 BOARD MEMBER JONES: Thanks, Madam Chair. I

1 think that there's a couple of things I need to add as

- 2 to why we even have this agenda item.
- 4 to the city of Torrance that I had signed. They were,
- 5 had written a letter asking for an extension of their
- 6 compliance order, it had been extended a couple of
- 7 times.
- 8 The situation that was unique to the city of
- 9 Torrance is that they had actually gone out, shortly
- 10 after being put on a compliance order, hired a
- 11 consultant to take care of part of their compliance
- 12 order which was a new base year. They paid that firm to
- 13 do that base year study. It was an inadequate study,
- 14 they viewed it as not giving them what they needed.
- 15 They turned around and hired another firm and
- 16 paid them to put together the study, and probably used
- 17 some of the same -- I don't know the particulars, but
- 18 paid a second consultant to come in.
- 19 And just prior to them coming in front of the
- 20 Board it was found out that that study had basically
- 21 said that it was a random study and that they were going
- 22 to extrapolate. They didn't do a random study, they
- 23 picked certain businesses to extrapolate, which meant
- 24 the numbers were going to be much different than if you
- 25 had a random, took kind of whatever the spinning wheel

- 1 gave you.
- 2 And it put the city in a terrible position
- 3 because they've actually spent money and tried to comply
- 4 with the order that this Board had put 'em under. And
- 5 they wanted some more time. And it was clearly not to
- 6 avoid doing it, but it created an issue that I thought
- 7 needed to come to the Board, but I also thought it was
- 8 an issue that highlighted an awful lot of
- 9 misinformation.
- 10 And if you'll bear with me, Madam Chair, just
- 11 for a couple of minutes while I go through that. It
- 12 turns out that when we heard this item in planning, our
- 13 Internet delivery system wasn't functioning so people
- 14 weren't able to hear this discussion. So I beg the
- 15 indulgence of those that heard part of this before, and
- 16 I probably won't, I'll probably mess this one up too.
- 17 But we ended up seeing a lot, or hearing an
- 18 awful lot of misinformation coming from cities that
- 19 talked about things like we at the Board have changed
- 20 the rules for base year studies.
- 21 That when we did the moratorium, which was
- 22 instituted by this Board, it was painful for this Board
- 23 to put in the moratorium, it was because we were seeing
- 24 new base years come forward that were so bad, that
- 25 numbers didn't make sense, jurisdictions that had been

1 at seven and seven and a half pounds per person per day

- 2 were coming in at 40, 35, 40 pounds per person per day.
- 3 And diversion rates were going through the sky.
- 4 We were looking at eight hundred pound
- 5 pallets. Eight hundred pounds credit for each pallet,
- 6 driving the generation number up so high that you'd
- 7 never ever have to do a program, and the Board members
- 8 were aware of that.
- 9 So we put a moratorium to go through and figure
- 10 out exactly what was going on and what needed to be
- 11 done. And as a result of that, information out that is
- 12 being delivered to cities is that somehow we've changed
- 13 the rules.
- 14 Well the rules never changed. When we designed
- 15 the cert form as part of our working group, it was
- 16 because there are basically three categories of base
- 17 year work that goes in to determine what that generation
- 18 number is.
- 19 One of 'em is they actually go out and do real
- 20 audits. And they check that that top number of
- 21 businesses, and then some other stuff, and they take
- 22 those numbers down and that becomes the new base year.
- In the cert form, that doesn't require a whole
- 24 lot of explanation, you know. Simply saying that we
- 25 went out and surveyed all those businesses is pretty

1 clear cut and lets our staff know what background work

- 2 went into that number.
- 3 The survey work, though, can be done, the
- 4 extrapolation method can be done a couple of different
- 5 ways. It can be done randomly, where you just randomly
- 6 look at different businesses and extrapolate those
- 7 numbers out across an entire community. And random
- 8 means random. You didn't preselect, you somehow came up
- 9 with these entities.
- 10 That requires an explanation because of the
- 11 fact that it is random, sometimes you're going to see
- 12 higher numbers that may not be reflective, but like most
- 13 things it will work out in the wash.
- 14 And then we had the extrapolation method where
- 15 they actually went out and chose certain businesses.
- 16 And the problem with that is if you know ahead of time
- 17 that you've got a business that generates a lot of waste
- 18 and recycles a lot of material, and has programs in
- 19 place, and you use that as your baseline to start
- 20 extrapolating out, there is a possibility that you could
- 21 somehow increase the amount of diversion across that
- 22 whole sector within a community that really wasn't
- 23 reflective of the activities.
- 24 There were other issues that came up like when
- 25 somebody asked somebody a survey question, do you

1 recycle, do you do this, who does this, who does that?

- 2 And those businesses refuse to answer. A lot of the
- 3 consulting firms were just throwing that away as just
- 4 being non-responsive, when actually it's an indicator of
- 5 what businesses in the community do. It is part of the
- 6 fact that there are a lot of people that don't do
- 7 anything in their course of business to attract.
- 8 That was an issue that we needed to deal with.
- 9 But still, we didn't change any rules. What we said is,
- 10 in your certification form explain to us, so that we
- 11 know the parameters that you used as you developed that
- 12 new base year.
- 13 And what our staff is faced with all the time
- 14 are sketchy, at best, descriptions of how that work was
- 15 done.
- Now the city of Torrance was ready to come to
- 17 this Board and found out that what was a random survey
- 18 in fact wasn't a random survey.
- 19 And when the statisticians that this Board paid
- 20 to do some work looked at it, it, the math didn't work
- 21 out and there was no way that they could use that. So
- 22 they were told like a week or two before it was going to
- 23 be on the agenda that, in fact, it wasn't right.
- 24 Well that happens to other jurisdictions out
- 25 there. And there is so much misinformation provided by

1 certain folks that it seemed relative -- relevant --

- 2 relative -- I'm sorry, for our Board to set the record
- 3 straight.
- 4 We haven't changed the rules. We don't want
- 5 cities wasting their very, very slim dollars to try to
- 6 come up with a new base year, and unfortunately using a
- 7 methodology that is not going to pass muster.
- 8 I was approached after this meeting or after
- 9 the committee meeting with, with, people were really
- 10 puzzled. We used examples in that committee meeting, or
- 11 I've used examples in a lot of places, that we saw base
- 12 years that showed, we'll just pick a number out of the
- 13 sky, 60 acres of grasscycling when, in fact, an acre and
- 14 a half was really there.
- We saw eight hundred pound pallets that drove a
- 16 jurisdiction up just in the pallets of 17,000 tons of
- 17 pallets in a community at eight hundred pounds per
- 18 pallet.
- 19 We saw bread that as the dough came through the
- 20 manufacturing plant the little bits that didn't go into
- 21 a pan and got put back into the mixing bowls, which had
- 22 been a practice since the, since forever, was counted as
- 23 diversion.
- 24 And that's pretty amazing when you consider
- 25 that when this Board looks at that and questions it,

- 1 somehow we're anti-city.
- 2 I don't think any city really wants to get that
- 3 kind of diversion credit. And I don't think it, and I
- 4 don't think that we do anybody any good by not adhering
- 5 to AB 939 and the fact that we have the best information
- 6 available.
- 7 So we had asked some questions during that
- 8 meeting, and I'm going to not do that because I think
- 9 the presentation was good. But I am going to ask one of
- 10 our committee members, if he wants to, he made a
- 11 suggestion after hearing the testimony or hearing this
- 12 presentation that I've thought about a lot, and I didn't
- 13 tell him I was going to do this ahead of time, but Mr.
- 14 Cannella had a question that I think is pretty pertinent
- 15 to this discussion.
- 16 And with that, Madam Chair, I want to leave
- 17 that alone.
- 18 BOARD CHAIR MOULTON-PATTERSON: Okay. Fine.
- 19 Did Mr. Cannella, did you want to share that
- 20 with us?
- 21 BOARD MEMBER CANNELLA: I certainly can't add
- 22 much to what Mr. Jones talked about. But in the course
- 23 of the issue being discussed it became very clear to me
- 24 that the problem didn't lie with the cities but, in
- 25 fact, was a problem with consultants.

1 And at the point I asked if there was a way or

- 2 if there was any policy that the Board had where we
- 3 certified consultants or that we had some input into
- 4 the -- and I'm struggling to use a word that won't have
- 5 a lawsuit filed, but that, you know, that was complying
- 6 with the rules and giving accurate information to their
- 7 clients so that they were able to meet the mandates to
- 8 get their permits and to do their compliance and
- 9 diversion.
- 10 I still think it's something that we ought to
- 11 discuss because, as Mr. Jones pointed out, the cities
- 12 have been paying a lot of money for documents that have
- 13 no worth at all, and it seems to me that part of our
- 14 responsibility is to assist cities, to assist the local
- 15 communities in their mandates.
- And it would seem to me that it would go a long
- 17 way if it was possible for us to develop either a list
- 18 or go through a certification process that would ensure
- 19 that when a city or a local entity contracts with
- 20 somebody to provide information that they're getting the
- 21 best.
- 22 BOARD CHAIR MOULTON-PATTERSON: Okay. That's a
- 23 great suggestion. We don't do that, do we? I mean
- 24 we've never done anything like that?
- 25 You know, I certainly agree with you that --

- 1 well, I better be careful too, there are a lot of
- 2 consultants in this room. But, you know, we try to work
- 3 with cities and counties where they actually can do it
- 4 themselves. And if they choose to hire a consultant,
- 5 you know, that's their decision.
- But it would be, you know, at least they would
- 7 know that they're getting someone that has experience in
- 8 this field. So I appreciate you bringing that up, and
- 9 we might look at that.
- 10 BOARD MEMBER CANNELLA: Well since the
- 11 discussion that we had at the committee meeting, I've
- 12 given some thought about perhaps doing a workshop about
- 13 creating a division within the agency that would provide
- 14 that service, and it will go out to bid with other
- 15 municipalities or with other folks that provide that
- 16 service. And I'm sure that we could deliver a better
- 17 product for a cheaper cost and on a more timely basis.
- 18 So, you know, I would like to see us engaging
- 19 in some kind of a conversation, that would certainly
- 20 take legislation. But to create another division within
- 21 the Waste Board to provide that type of service.
- 22 BOARD CHAIR MOULTON-PATTERSON: Mr. Leary,
- 23 could you get back to us on that?
- 24 EXECUTIVE DIRECTOR LEARY: I think certainly I
- 25 will work together with Mr. Schiavo and the legal

1 department, and we'll do an agenda item and kind of work

- 2 some of these ideas through.
- 3 BOARD CHAIR MOULTON-PATTERSON: Okay. Thank
- 4 you, Mr. Cannella and thank you, Mr. Jones.
- 5 BOARD MEMBER JONES: Thank you, Madam Chair.
- 6 BOARD CHAIR MOULTON-PATTERSON: Any other
- 7 questions for Ms. Morgan or comments?
- 8 Okay. Thank you for your report. Okay. We
- 9 don't have any items on this agenda for executive
- 10 administrative or policy, but I wanted to give Mr.
- 11 Medina who is chair of that committee a chance to report
- 12 if he'd like to at this time.
- BOARD MEMBER MEDINA: Thank you, Madam Chair.
- 14 As chair of the Budget and Admin Committee I'd like to
- 15 report on the following.
- Our committee heard two items that required
- 17 voting. Both items, numbers 60 and 62 are of fiscal
- 18 nature and enjoyed fiscal consent.
- 19 The committee also heard two presentations, one
- 20 of the presentations was on the state's Civil Service
- 21 examination process, and the other presentation was an
- 22 overview of the Board's Office of Integrated Education.
- 23 We heard from the deputy director who covered the
- 24 Board's mandates and programs in education.
- 25 And it's very reassuring to know that the Board

- 1 has an office dedicated to the implementation of
- 2 environmental education. As we all know, education is
- 3 an integral part of our mission. So that was a very, a
- 4 very excellent presentation.
- 5 BOARD CHAIR MOULTON-PATTERSON: Okay. Thank
- 6 you, Mr. Medina. And I understand that your committee
- 7 will be asking for a report on our fleet vehicles, you
- 8 know, what steps are needed to move towards a fuel
- 9 efficient, as we replace cars that our employees use.
- 10 Mr. Cannella had brought that up to me and I would
- 11 certainly be very interested.
- 12 And so if you, as chair of the budget
- 13 committee, could schedule a report on that, I think we'd
- 14 be very interested.
- 15 BOARD MEMBER MEDINA: Certainly, that's going
- 16 to be scheduled in the very near future.
- 17 BOARD CHAIR MOULTON-PATTERSON: Okay. Thank
- 18 you, Mr. Medina.
- 19 Okay. Next we'll call on Mr. Paparian, chair
- 20 of the P&E Committee.
- 21 BOARD MEMBER PAPARIAN: Thank you, Madam
- 22 Chair. I covered a little bit of this in my opening
- 23 comments.
- 24 BOARD CHAIR MOULTON-PATTERSON: Right.
- 25 BOARD MEMBER PAPARIAN: But I'll go over what

- 1 we did in the P&E Committee.
- We heard nine items at the P&E Committee.
- 3 Several of them are going to be discussed again here in
- 4 a few minutes, but I'll just go through the items very
- 5 quickly.
- 6 Item 45 the Florin-Perkins Landfill, we're
- 7 going to hear that in a few minutes, and hear an update
- 8 about where things stand with that.
- 9 The item 46 was the Stonyford Landfill, we
- 10 approved that item on consent a few minutes ago.
- 11 Item 47 we pulled from consent and we'll take a
- 12 look at the issues there in a few minutes.
- 13 Item 48 was the public hearing on the proposed
- 14 regulations for the waiver of permit terms and
- 15 conditions during temporary emergencies. We held that
- 16 public hearing, and we expect this item to come back in
- 17 the next few months for further consideration.
- 18 Item 49 was the public hearing on the proposed
- 19 waste tire monofill regulations. Again we held that
- 20 hearing and expect that item to come back again in the
- 21 next few months.
- 22 And I'll note on that item that some of the
- 23 residents near Copperopolis who have some specific
- 24 concerns about those regulations were unable to attend
- 25 that hearing, but our staff is in communication with

- 1 them to hear their concerns.
- 2 Item 50 was the adoption of the negative dec
- 3 and the proposed regulations for the compostable
- 4 materials. We're going to hear that item in a few
- 5 minutes.
- 6 Item 51 was the adoption of regulations for the
- 7 inventory of solid waste facilities which violate state
- 8 minimum standards. We approved that on the consent
- 9 calendar.
- 10 And item 52 related to the landfill closure and
- 11 post closure maintenance regulations. The committee
- 12 directed that those go out for an additional fifteen day
- 13 comment period.
- And finally item 53, the C&D regs. What we did
- 15 with those was give the staff some general direction and
- 16 ask them to come back in December with a proposal.
- 17 And the suggestions that we gave to staff were
- 18 that we have initially a registration tier starting at a
- 19 hundred tons, but that that registration tier eventually
- 20 phase out so that everybody at some point in time in the
- 21 future over a hundred tons would be required to get a
- 22 full permit.
- 23 We want to make sure that the time period
- 24 allowed to get the full permit is fully adequate for
- 25 those facilities to get the permit without having to go

- 1 out of business.
- 2 We heard some testimony that it takes as long
- 3 as two and a half or three years from the time you
- 4 initiate the process until the time you get a full
- 5 permit. If that's accurate then, you know, it might
- 6 indicate that we need a fairly long time to allow people
- 7 to get in with the full permit. But I think staff is
- 8 going to be looking a little bit further at that and
- 9 what an appropriate time period would be.
- 10 The definition issue, the staff after visiting
- 11 a number of facilities around the state had some
- 12 suggestions on definitions that the committee was
- 13 comfortable with, and then -- yeah, I think those were
- 14 the major issues that we covered.
- 15 BOARD CHAIR MOULTON-PATTERSON: Okay. Thank
- 16 you very much, Mr. Paparian.
- 17 And with that we'll take up item 45 and I'll
- 18 turn it over to Mr. Walker.
- 19 MR. WALKER: Thank you. Scott Walker,
- 20 Permitting and Enforcement Division.
- 21 Item 45 is consideration of a revised solid
- 22 waste facilities permit, transfer processing facility
- 23 for the Florin-Perkins Landfill, Incorporated Material
- 24 Recovery Facility and Transfer Station, Sacramento
- 25 County.

1 The proposed revised permit would change the

- 2 hours of operation. It would also incorporate
- 3 additional mechanical processing equipment.
- 4 Expand the transfer processing area from 1.5 to
- 5 2.5 acres.
- 6 And also update the report of facility
- 7 information to reflect the current operations.
- 8 This permit would also enhance environmental
- 9 control at this facility by incorporating some more
- 10 stringent LEA conditions.
- 11 It's important to note that the total permitted
- 12 boundary and the tonnage or waste types accepted are,
- 13 will not change in this proposed revised permit.
- 14 The Permitting and Enforcement Committee
- 15 forwarded this item to the Board with a recommendation
- 16 to object to the issuance of a proposed permit based on
- 17 an issue with the facility boundary. At the time of the
- 18 committee meeting Board staff was unable to confirm the
- 19 permit facility boundary in the field based on the
- 20 pre-permit inspection.
- 21 Staff was able to confirm in the field
- 22 yesterday that the operator, with the LEA, has
- 23 subsequently corrected this problem, so the boundary is
- 24 clearly defined and verified in the field.
- 25 Therefore, all required findings can be made,

- 1 and staff is now able to recommend concurrence.
- 2 I'd like to also point out that the operator
- 3 had requested and the LEA had changed one proposed
- 4 permit condition which is to change the restriction from
- 5 two percent putrescible waste to four percent
- 6 putrescible waste on a daily basis. This change is
- 7 noted on the revised attachment one, page one, item 4C,
- 8 which has been handed out to Board members.
- 9 There is no current permit condition to
- 10 restrict putrescible waste, so this would add a more
- 11 stringent condition than currently the operation is
- 12 operating under.
- 13 This change is consistent with the existing
- 14 CEQA document and staff does not have a problem with
- 15 this change.
- In conclusion, staff recommends adoption of
- 17 Resolution 2002-641 to concur in the issuance of the
- 18 revised solid waste facilities permit for the
- 19 Florin-Perkins Landfill, Incorporated Material Recovery
- 20 Facility and Transfer Station.
- 21 In addition to the facility operator, Board and
- 22 LEA staff are available to answer any questions that the
- 23 Board may have.
- 24 That concludes my presentation.
- 25 BOARD CHAIR MOULTON-PATTERSON: Okay. Thank

1 you, Mr. Walker. We had a possible speaker if need be.

- 2 I'm not sure if they want to speak since they've heard
- 3 the recommended action.
- I'm sorry, I can't read your writing here.
- 5 It's Jeff, is it Shafer?
- 6 MR. SHARFF: (Shook head.)
- 7 BOARD CHAIR MOULTON-PATTERSON: Oh, okay, so
- 8 you're fine.
- 9 Mr. Paparian.
- 10 BOARD MEMBER PAPARIAN: Thank you, Madam Chair.
- 11 The issue that came up in committee was this issue of
- 12 the boundary and being able to go out there and
- 13 determine what's in the boundary affected by the permit
- 14 and what's outside the boundary.
- So I just wanted to, Scott, you said that
- 16 that's been cleared up.
- MR. WALKER: Right.
- 18 BOARD MEMBER PAPARIAN: So just to be clear, if
- 19 an inspector were to go there today, would they be able
- 20 to tell where the line is so they would know what's in
- 21 and out?
- MR. WALKER: Correct. Yes.
- 23 BOARD MEMBER PAPARIAN: Is it marked in some
- 24 way or how would they --
- 25 MR. WALKER: There was a survey completed

1 yesterday, and I believe there is a barrier. If staff

- 2 would like to clarify further we can certainly do that.
- 3 But there is a clear barrier there, and a
- 4 survey that we are confident that an inspector can
- 5 clearly determine and enforce clearly, and that they
- 6 would be in compliance now with.
- 7 MS. MADISON-JOHNSON: Yes, Mary Madison-Johnson
- 8 from Permitting and Inspection.
- 9 There are permanent markers on the corners of
- 10 the property encased in cement, and there's a barrier
- 11 along the back side of the property that was in
- 12 question.
- 13 So it's very clear now. Any LEA or Board staff
- 14 go out there, we're clear.
- 15 BOARD MEMBER PAPARIAN: Okay. Thank you.
- 16 BOARD CHAIR MOULTON-PATTERSON: Thank you. Did
- 17 you wish to move the resolution, Mr. Paparian, or would
- 18 you like somebody else to do it? I don't think we had
- 19 any other questions.
- 20 BOARD MEMBER PAPARIAN: I'll go ahead and move
- 21 it.
- 22 BOARD CHAIR MOULTON-PATTERSON: Okay. Thank
- 23 you. I'll second it.
- We have a motion to approve Resolution 2002-641
- 25 by Mr. Paparian, seconded by Moulton-Patterson.

- 1 Please call the roll.
- 2 BOARD SECRETARY WADDELL: Cannella?
- 3 BOARD MEMBER CANNELLA: Aye.
- 4 BOARD SECRETARY WADDELL: Jones?
- 5 BOARD CHAIR JONES: Aye.
- 6 BOARD SECRETARY WADDELL: Medina?
- 7 BOARD MEMBER MEDINA: Aye.
- 8 BOARD SECRETARY WADDELL: Paparian?
- 9 BOARD MEMBER PAPARIAN: Aye.
- 10 BOARD SECRETARY WADDELL: Moulton-Patterson?
- 11 BOARD CHAIR MOULTON-PATTERSON: Aye. Okay.
- 12 We had 47 that was pulled from consent, I
- 13 believe because we had some new correspondence.
- 14 Mr. Walker.
- MR. WALKER: Thank you. Item 47 is
- 16 consideration of a revised full solid waste facilities
- 17 permit disposal facility for the Western Regional
- 18 Sanitary Landfill in Placer County.
- 19 And Mark De Bie will provide a brief staff
- 20 presentation and we will be able to respond to questions
- 21 that you may have.
- Thank you.
- MR. DE BIE: Thank you, Scott. Mark de Bie
- 24 with the Permitting and Inspection Branch.
- 25 A full discussion of this item was presented at

1 committee, so I'll just give you a brief overview of the

- 2 requested changes in this permit, and they are on page
- 3 three of the agenda item under "key issues" is a summary
- 4 of these changes.
- 5 There's a change in elevation.
- 6 An adjustment of the depth of the waste.
- 7 Recalculation of the overall design capacity.
- 8 And with that, recalculation of the estimated
- 9 closure date.
- 10 Staff has seen a copy of the correspondence
- 11 that was noted by the Board members that was received
- 12 last night, and we have reviewed it.
- And I'll just provide a summary of the three
- 14 issues that staff have identified in it, and then we'll,
- 15 I'll pass this onto Kathryn Tobias to respond to the
- 16 noticing question, and then the LEA and operator would
- 17 like an opportunity to respond to the other questions.
- 18 Basically staff have identified three key
- 19 issues in the correspondence. One is relative to
- 20 noticing and whether or not the LEA and/or the Board had
- 21 properly noticed this meeting, and the item being heard.
- 22 I'm just looking at who it was who indicated
- 23 that. The question was whether or not the law firm and
- 24 the individuals represented by the law firm in the
- 25 letter had actually received special notice.

- 1 The second issue speaks to the CEQA
- 2 documentation and the status of the lawsuit. This was
- 3 discussed in the committee, and there's information in
- 4 the agenda item relative to the CEQA and documentation
- 5 and the status of those documents.
- 6 It remains staff's finding that the status of
- 7 the CEQA documentation in terms of litigation is not a
- 8 factor in limiting the Board's ability to approve this
- 9 permit today. There is no injunction, and so the Board
- 10 is free to approve this permit if they wish.
- 11 The third issue has to do with technical issues
- 12 in the joint technical document or the report of
- 13 disposal site information. And I'm going to again refer
- 14 to the LEA and the operator to give you more details on
- 15 that.
- But relative to the first issue and noticing, I
- 17 will defer to Kathryn Tobias.
- 18 BOARD MEMBER PAPARIAN: Madam Chair.
- 19 BOARD CHAIR MOULTON-PATTERSON: Before we turn
- 20 to Ms. Tobias, Mr. Paparian.
- 21 BOARD MEMBER PAPARIAN: Yeah, I wonder if, just
- 22 as a further basis for understanding this letter, if
- 23 either Mr. Hamill or anybody representing the Placer
- 24 Ranch folks is in the audience and would like to
- 25 elaborate on the contents of the letter?

1 It doesn't look like there's anybody here from

- 2 either the law firm or otherwise representing Placer.
- 3 Okay.
- 4 BOARD CHAIR MOULTON-PATTERSON: Okay. Thank
- 5 you, Mr. Paparian.
- 6 Ms. Tobias.
- 7 CHIEF LEGAL COUNSEL TOBIAS: As you'll notice
- 8 in the letter that you received last night, faxed last
- 9 night, I guess received this morning, on page two the
- 10 representatives of Placer Ranch indicate in the second
- 11 paragraph on page two,
- "As you should be aware,
- 13 Section 11125 of the Government Code
- 14 requires a state agency to provide
- notice of its meetings to any person
- 16 who requests notice."
- 17 The actual statute says that,
- 18 "The state body shall provide
- 19 notice of its meeting to any person
- 20 who requests that notice in
- 21 writing."
- 22 We have not received a request in writing from
- 23 this group of citizens or this, from Placer Ranch or
- 24 from the Litigation Associates who sent the letter.
- 25 They have indicated this, they have brought

1 this issue up in the past when this item has been in

- 2 front of us before. And we have said in the record that
- 3 their request to us does need to be in writing.
- 4 And in fact, we did send a letter to them in
- 5 the spring of 2001 indicating that any communication
- 6 that they had with us should be sent to Michael Bledsoe
- 7 so that it was clear that they had a person to basically
- 8 correspond with so that we would get any of their
- 9 letters or concerns and know where that letter of
- 10 concern should go.
- 11 They actually did receive notice from the LEA,
- 12 the, Eric Bryant, who is the representative of Placer
- 13 Ranch, was sent e-mail notice, both of the P&E Committee
- 14 on November 12th and of the Board meeting today. So
- 15 they have actually received notice of it.
- And we have, we do not have anything in writing
- 17 that indicates that they have requested it. As you also
- 18 know, all of our meeting notices are posted on the
- 19 Internet, and we have talked to them about that before,
- 20 that those notices are there.
- 21 So I don't think that there is an issue that
- 22 should cause the Board concern about the noticing of
- 23 this particular meeting.
- I would also point out on the CEQA issue that
- 25 Mark alluded to with respect to their letter basically

1 indicates that because the matter is under litigation

- 2 that the Board should postpone their decision.
- 3 In fact, the law is just the opposite. And the
- 4 law says that if there is no formal order that has been
- 5 entered declaring a CEQA document invalid, then the
- 6 document is presumed to comply with CEQA.
- 7 In addition, if there's no injunction, the
- 8 responsible agencies shall act on a project. The
- 9 applicant takes the risk.
- 10 So basically what the law does in CEQA is
- 11 presumes that the document is valid until a final order
- 12 has been entered by the court. So in fact, the Board
- 13 must go ahead and basically act on it. We can't use
- 14 pending litigation as a way to postpone an action.
- Does the Board have any questions?
- 16 BOARD CHAIR MOULTON-PATTERSON: Mr. Paparian.
- 17 BOARD MEMBER PAPARIAN: Thank you, Madam Chair.
- So I made my own little outline of what I
- 19 gleaned from the letter, and I just wanted to go through
- 20 it real quickly.
- 21 In terms of whether we violated any noticing
- 22 requirements, the basic situation is you're saying no,
- 23 we didn't violate any noticing requirements.
- 24 CHIEF LEGAL COUNSEL TOBIAS: Correct.
- 25 BOARD MEMBER PAPARIAN: And then in terms of

1 whether the LEA had any noticing requirements that were

- 2 violated in some way, we're not aware of anything where
- 3 the LEA should have notified?
- 4 CHIEF LEGAL COUNSEL TOBIAS: Yes, although the
- 5 LEA did notify them there was a hearing, so they had
- 6 what we call actual notice, not legal notice. But they
- 7 do know that a hearing is taking place today, and they
- 8 knew that ahead of both the committee meeting and the
- 9 Board meeting.
- 10 BOARD MEMBER PAPARIAN: Okay. And then it
- 11 suggests in the letter that if we were to violate this
- 12 notification section that the individual Board members
- 13 could be subject to a misdemeanor, and that we could be
- 14 subject to criminal fines, penalties, and other
- 15 unpleasant consequences.
- I don't know what an unpleasant consequence
- 17 might be in this context.
- 18 CHIEF LEGAL COUNSEL TOBIAS: I don't know
- 19 either. Those are the penalties that are specified in
- 20 the Bagly-Keene Act for violation of the Bagly-Keene
- 21 Act.
- 22 BOARD MEMBER PAPARIAN: But I'm hearing from
- 23 you with confidence that we are not anywhere near such a
- 24 violation that would lead us to such unpleasant
- 25 consequences?

- 1 CHIEF LEGAL COUNSEL TOBIAS: No.
- 2 BOARD MEMBER PAPARIAN: The permits are
- 3 generally subject to a timeline. There is a request at
- 4 the end of the letter that we postpone action on this
- 5 permit. But my understanding is that we have sixty days
- 6 typically from the receipt of a permit to act on the
- 7 permit.
- 8 So I just want to confirm the timeline so we
- 9 know whether, within that timeline, it's possible to
- 10 defer action on this.
- MR. DE BIE: I'll take that one, Mark de Bie
- 12 again.
- On page two of your agenda item we typically,
- 14 staff typically includes an indication of when the
- 15 proposed permit was received, and then our calculation
- 16 of sixty days from that so that the Board is aware of
- 17 the timeframe involved.
- 18 And looking at that, we received the proposed
- 19 permit on September 23. So sixty days, which is the
- 20 timeframe for the Board to act, expires on November
- 21 22nd. So the Board has till November 22nd to act on
- 22 this particular proposed permit.
- 23 If the Board fails to act by this November
- 24 22nd, then by rule of law in effect the Board is deemed
- 25 to have concurred on the permit and the LEA is free to

- 1 issue it.
- 2 BOARD MEMBER PAPARIAN: Okay. And then
- 3 finally, the staff's response to the suggestion in the
- 4 letter that there is a statutory basis for denying the
- 5 permit based on the joint technical document is not, you
- 6 don't see a basis in that?
- 7 MR. DE BIE: We've been conferring quite a bit
- 8 this morning with the LEA and the operator, and so ${\tt I}$
- 9 personally don't have all of the details, but I, Dave
- 10 Altman from Placer County LEA is ready to give you some
- 11 detail on this particular issue on the JTD and the
- 12 appropriate numbers that should be in there if you'd
- 13 like to hear his presentation.
- 14 BOARD MEMBER PAPARIAN: We probably should get
- 15 that on the record.
- 16 BOARD CHAIR MOULTON-PATTERSON: Yes. Do any
- 17 other Board members have any questions before we hear
- 18 from the LEA or the operator?
- 19 Seeing none, I don't have any speaker slips.
- 20 What are the names, please, Mr. De Bie?
- MR. DE BIE: The names?
- 22 BOARD CHAIR MOULTON-PATTERSON: Of the people
- 23 who want to speak.
- 24 MR. DE BIE: Dave Altmann from LEA, Placer
- 25 County LEA. And then he may need to defer to someone

- 1 from the operator, but I'll let him do that.
- 2 BOARD CHAIR MOULTON-PATTERSON: Okay. Mr.
- 3 Altman?
- 4 MR. ALTMAN: David Altmann, Placer County LEA.
- 5 BOARD CHAIR MOULTON-PATTERSON: Thank you. Did
- 6 you wish to present anything or are you just ready for
- 7 questions at this point?
- 8 MR. ALTMAN: Briefly first I'd like to make a
- 9 correction.
- 10 BOARD CHAIR MOULTON-PATTERSON: Okay.
- 11 MR. ALTMAN: The LEA provided the Placer
- 12 Ranch's attorney through our counsel a copy of the
- 13 proposed permit when it was submitted to the Waste Board
- 14 as required by Title 27.
- 15 It's my understanding that the operator was the
- 16 one who provided notice of the meetings versus us.
- 17 BOARD CHAIR MOULTON-PATTERSON: Okay. Thank
- 18 you for that correction.
- 19 MR. ALTMAN: It is the LEA's understanding that
- 20 in order for a notice, or for a application for a permit
- 21 to be correct and complete that the documents must be
- 22 consistent with the environmental document.
- 23 The original submittal of the JTD contained
- 24 numbers based on more current information, however,
- 25 because of the time lapse between the preparation of the

1 environmental document and the JTD, those numbers, the

- 2 numbers in the environmental document were actually out
- 3 of date, a little behind.
- 4 The overall capacity of the site is not
- 5 changing, but the quantities of waste that are indicated
- 6 that are received annually is what's changing and what's
- 7 being questioned in Placer Ranch's document.
- 8 The revisions in the last version of the
- 9 document basically make the JTD consistent with the
- 10 environmental document.
- 11 BOARD CHAIR MOULTON-PATTERSON: Okay. Thank
- 12 you.
- 13 Questions?
- Mr. Cannella.
- 15 BOARD MEMBER CANNELLA: I just have a
- 16 question. In the letter this says that there's court
- 17 action pending. I thought at the committee meeting when
- 18 I asked if there was litigation pending the answer was
- 19 no. Am I mistaken?
- 20 MR. ALTMAN: The question that was asked is
- 21 whether there were any stays, and the answer was no,
- 22 there are no stays preventing us from moving forward or
- 23 preventing the operator from moving forward with his
- 24 proposed activities.
- 25 There are three litigations in process. One

1 has boiled down right now to basically attorney fees.

- 2 There are litigations regarding the CUP and the
- 3 Placer County Board of Supervisors' actions in that
- 4 regard as it relates to the CUP.
- 5 And litigation regarding the CEQA document.
- 6 BOARD MEMBER CANNELLA: Okay. Thank you.
- 7 BOARD CHAIR MOULTON-PATTERSON: Thank you. I
- 8 see no other questions for you. Thank you, Mr. Altmann.
- 9 BOARD MEMBER PAPARIAN: Madam Chair, I do want
- 10 to follow up, I'm not sure if the LEA might want to
- 11 stick around for a second.
- 12 BOARD CHAIR MOULTON-PATTERSON: Okay.
- BOARD MEMBER PAPARIAN: But my basic question
- 14 on the JTD was that the letter we received suggested
- 15 there was a statutory basis for denial of the permit
- 16 based on issues involving the JTD. And I just, Mark,
- 17 you were, you wanted to hear, I think, from the LEA
- 18 before responding to that issue.
- 19 MR. DE BIE: The LEA has explained why there
- 20 are, why the JTD changed over time. Staff is confident
- 21 that the JTD is complete and correct, which is a finding
- 22 that needs to be made by the LEA and then confirmed by
- 23 the Board. The application is correct as far as we can
- 24 tell.
- 25 The permit does not include any reference to

- 1 annual tonnage which is an issue brought out in the
- 2 letter, or in current remaining capacity, that's not an
- 3 issue in the actual permit. The overall capacity is the
- 4 figure plus daily tonnage, those sorts of things. And
- 5 those have not been affected by this.
- 6 So staff's view is that, that the numbers in
- 7 the JTD are correct, they do aid the LEA as well as
- 8 Board staff in understanding what the project is, which
- 9 is a function of those, of that calculation.
- 10 And staff's also aware that, as Dave indicated,
- 11 you put a number in and in a matter of weeks, you know,
- 12 the situation is different. So you could indicate that
- 13 the remaining capacity is X, and then two months later
- 14 it's less because you've filled in an area. So it's a
- 15 moving target anyway.
- 16 So an expectation that a JTD will freeze
- 17 operations and allow the permit to be acted on, it
- 18 doesn't match with reality, you know. If the JTD
- 19 reflects the current state when it was submitted, and
- 20 then if it takes a number of months for the permit to
- 21 come forward, things change.
- What staff is looking for is, does it still
- 23 make sense? Does it still reflect what's happening on
- 24 the ground? And we're confident that this document is
- 25 complete in that regard.

1 BOARD MEMBER PAPARIAN: So in terms of the

- 2 question about whether there's a statutory basis for
- 3 denying the permit, you don't see a statutory basis for
- 4 denying the permit based on the issue involving the JTD?
- 5 MR. DE BIE: I do not.
- 6 BOARD MEMBER PAPARIAN: Okay. Thank you.
- 7 BOARD CHAIR MOULTON-PATTERSON: Thank you.
- 8 With that, I see no other questions.
- 9 Mr. Jones.
- 10 BOARD MEMBER JONES: Thanks, Madam Chair. I
- 11 don't think, does the county, they had indicated maybe
- 12 the operator, but does the operator want to hear a
- 13 motion or do they want to put something on the record?
- 14 Okay. Just thought I'd check.
- I just want to say that Altman is, I used to
- 16 have oversight fiscal responsibility for the operation
- 17 of that landfill, and he is a tough LEA. And you need
- 18 to know that. And this thing with Placer Ranch has been
- 19 going on since day one. So it has never been easy in
- 20 Placer County.
- I want to move -- and it is a good landfill.
- 22 I want to move adoption of Resolution 2002-643
- 23 Revised, the consideration of a revised full solid waste
- 24 facilities permit for Western Regional Sanitary Landfill
- 25 in Placer County.

- 1 BOARD MEMBER MEDINA: Second.
- 2 BOARD CHAIR MOULTON-PATTERSON: Okay. We have
- 3 a motion by Mr. Jones, seconded by Mr. Medina to approve
- 4 Resolution 2002-643 Revised.
- 5 Please call the roll.
- 6 BOARD SECRETARY WADDELL: Cannella?
- 7 BOARD MEMBER CANNELLA: Aye.
- 8 BOARD SECRETARY WADDELL: Jones?
- 9 BOARD CHAIR JONES: Aye.
- 10 BOARD SECRETARY WADDELL: Medina?
- 11 BOARD MEMBER MEDINA: Aye.
- 12 BOARD SECRETARY WADDELL: Paparian?
- BOARD MEMBER PAPARIAN: Aye.
- 14 BOARD SECRETARY WADDELL: Moulton-Patterson?
- 15 BOARD CHAIR MOULTON-PATTERSON: Aye. We will
- 16 take a ten minute break before we hear item 50.
- 17 (Thereupon there was a brief recess.)
- 18 COMMITTEE CHAIR JONES: Okay. We'll go ahead
- 19 and start. I have no ex-partes.
- Mr. Medina, any ex-partes?
- 21 BOARD MEMBER MEDINA: One ex-parte from Jack
- 22 Macy, San Francisco Department of the Environment.
- 23 BOARD CHAIR MOULTON-PATTERSON: Okay. Mr.
- 24 Paparian?
- 25 BOARD MEMBER PAPARIAN: None.

1 BOARD CHAIR MOULTON-PATTERSON: Mr. Cannella?

- 2 BOARD MEMBER CANNELLA: None to report, Madam
- 3 Chair.
- 4 BOARD CHAIR MOULTON-PATTERSON: Okay. We're,
- 5 that brings us to item 50.
- 6 Mr. Walker.
- 7 MR. WALKER: Thank you. Item 50 is
- 8 consideration of the adoption of negative declaration,
- 9 state clearinghouse number 2002092005, and proposed
- 10 regulations for the compostable materials handling
- 11 operations and facilities requirements.
- 12 This item is a culmination of the Board's
- 13 extensive four year effort to revise and update
- 14 composting and chipping and grinding regulations and
- 15 permitting requirements. Senate Bill 88 enacted in 2001
- 16 requires the Board to adopt regulations that address
- 17 odors at composting sites by April of 2003. Otherwise
- 18 jurisdiction over odors would revert to the local air
- 19 pollution control districts.
- 20 Adoption of the regulation package before you
- 21 today is required in order for staff to ensure
- 22 confidence in meeting the SB 88 mandate.
- 23 After the initial 45 day comment period, the
- 24 Permitting and Enforcement Committee considered and
- 25 approved two additional comment periods for changes to

- 1 this regulation package.
- 2 The Permitting and Enforcement Committee
- 3 recommended, by a vote of three to one, at the November
- 4 12th meeting to adopt a negative declaration and
- 5 regulations with no further comment period.
- 6 No comments were received on the negative
- 7 declaration.
- 8 It is important to point out that upon
- 9 conclusion of this regulatory effort, staff will be
- 10 implementing a phase two effort to address a number of
- 11 emerging issues that are beyond the scope of this
- 12 rulemaking package.
- 13 These issues include persistent pesticides such
- 14 as Clopyralid, plant pathogens such as sudden Oak death,
- 15 treated wood and metal standards, and avian and
- 16 mammalian flesh composting.
- 17 In addition, based on comments received by the
- 18 Alameda County Waste Management Authority, the committee
- 19 directed staff to address the issue of appropriate
- 20 regulatory oversight for small quantity facilities.
- 21 I'd like to point out that we did some outreach
- 22 to LEAs on the proposed request on behalf of Alameda
- 23 County Waste Management Authority to increase the
- 24 exclusion level to a thousand cubic yards.
- 25 And Greg Peery, who is the chair of the

1 Enforcement Advisory Committee of the LEAs, has written

- 2 back that they're really not, that he in review is not
- 3 supportive at that time of increasing to a thousand
- 4 cubic yards. And so we have had some input, specific
- 5 input in that area. But clearly this is a topic that
- 6 would be added into the phase two effort.
- 7 Also in the interim, staff will work directly
- 8 with LEA's and some of the small facility operators to
- 9 assist them in complying with these regulations. And we
- 10 already have some communications ongoing, and we have
- 11 made some progress. We feel confident that they will
- 12 clearly be able to continue operating under these
- 13 regulations.
- 14 I'd like to also point out that we received a
- 15 late comment yesterday, it was directed to the Chair
- 16 Linda Moulton-Patterson, it was from Mike Mohajer of the
- 17 L.A. County Department of Public Works. And he
- 18 reiterated a couple of comments that he's had.
- 19 First being that, the need for definition of
- 20 stockpiling.
- 21 And staff basically does not feel it's
- 22 necessarily to separately define stockpiling as it's a
- 23 term that's ordinarily used, and it's also not, there's
- 24 no concerns with that term with regard to LEAs and other
- 25 operators have been expressed to us.

1 However, as requested in the comment, we are

- 2 clarifying the stockpiling term in the final statement
- 3 of reasons.
- 4 The second comment is regarding the need to
- 5 include diversion reporting in this regulation package.
- 6 And this is beyond the scope of this regulation
- 7 package. That issue is within the SB 2202 work plan and
- 8 the DRS, Disposal Reporting System regulation process.
- 9 So it's beyond the scope of this reg package.
- 10 In conclusion, staff recommends the adoption of
- 11 Resolution 2002-644 for the negative declaration, and
- 12 adoption of Resolution 2002-645 for the proposed
- 13 regulations for the compostable materials handling
- 14 operations and facilities requirements.
- Board staff are available to answer questions
- 16 and that concludes my presentation.
- 17 BOARD CHAIR MOULTON-PATTERSON: Okay. Any
- 18 questions before we have our speakers?
- 19 Seeing none, we have two speaker slips. Steve
- 20 Kavelage, Sacramento County LEA.
- 21 MR. KAVELAGE: Good morning. My name is Steve
- 22 Kavelage, I represent the Sacramento County Local
- 23 Enforcement Agency.
- I wanted to make a general comment, because I
- 25 was here on the 12th and I did hear the discussion at

1 the P&E Committee. And that general comment is, as an

- 2 LEA and as an LEA that has dealt with a particularly
- 3 contentious composting site that did create odors that
- 4 impacted an adjacent neighborhood, we've been anxiously
- 5 awaiting these changes. I think they'll make us more
- 6 effective as an LEA.
- 7 And the discussion of removing the requirement
- 8 from certain levels causes me concern. The discussion
- 9 of, if the LEA wants at a later date they can implement
- 10 certain things, gives me some concerns.
- 11 I don't think the requirements as proposed are
- 12 going to be that onerous for individuals. I think
- 13 they're fairly readily easy to meet. And I would prefer
- 14 to see them up front rather than deal with a situation
- 15 that might blow up and cause us some public concern
- 16 funneled to us, and then we would start implementing
- 17 something that could take days, weeks, or months to
- 18 correct.
- 19 So I quess in a general sense what I'm saying
- 20 is I support the recommendation and would like to see it
- 21 move forward. We've waited a long time to do a very
- 22 effective job in reviewing these, and I'd like to see it
- 23 concluded as soon as possible.
- 24 BOARD CHAIR MOULTON-PATTERSON: Okay. Thank
- 25 you very much for your comments.

1 Mike Mohajer, Los Angeles County Department of

- 2 Public Works.
- 3 MR. MOHAJER: Good morning, Madam Chairs,
- 4 member of the Board.
- 5 Madam Chairs, during the break period I talked
- 6 with Mr. Walker, and we agreed that as long as the
- 7 statement of reason indicate that the stockpiling
- 8 constitute aboveground disposal and not real disposal
- 9 for the purpose of measuring diversion for AB 939, then
- 10 I would be withdrawing my oppositions.
- 11 BOARD CHAIR MOULTON-PATTERSON: Okay. Thank
- 12 you.
- Okay. Board members?
- Mr. Jones.
- 15 BOARD MEMBER JONES: Madam Chair. I know that
- 16 there's been a lot of discussion on delaying this
- 17 thing. I know that Alameda County and San Francisco and
- 18 others want the flexibility for some of their small
- 19 operations. But as I said in the committee meeting, we
- 20 had been facing the South Coast Air District rule on PR
- 21 1133 which was supposed to be heard December 6th.
- 22 That's been, that's been moved back, I understand, to
- 23 sometime in January.
- One of the cornerstones of the working
- 25 relationship between the South Coast Air District and

- 1 our Board, led by you, Madam Chair, is that, the
- 2 development of these regulations and the development of
- 3 an odor minimization plan.
- 4 And when all of the correspondence and
- 5 testimony that I hear from the city of San Francisco and
- 6 the city of Alameda -- or the County of Alameda deals
- 7 with a waiver, a relaxing of that odor minimization plan
- 8 requirement.
- 9 And it just goes to the heart of a bigger issue
- 10 statewide which is, I think, you know, the viability of
- 11 composting in this state as a tool in AB 939. Because
- 12 if the South Coast prevails, we may be looking at
- 13 buildings which means we're not looking at any
- 14 composting, or other measures that are going to, that
- 15 are going to really affect. And once they affect
- 16 Southern Cal they're going to affect the rest of the
- 17 state.
- 18 And I think we really owe it to ourselves to
- 19 instruct our staff to work closely with Alameda County
- 20 and the city of San Francisco and whoever the other
- 21 folks were to figure out a way to deal with some of
- 22 their issues, but never relax the issue of the odor
- 23 minimization plan, because that's what our complaints
- 24 are about.
- That's when people come forward, like Mr.

1 Kavelage talked about with Leona Dykis. We had people

- 2 here that were here talking about odor. It wasn't the
- 3 operator that created the odor, it was the County of
- 4 Sacramento and the way they collected the green waste by
- 5 leaving it in containers for two weeks to turn
- 6 anaerobic. That's what the source of the odor was.
- 7 So we've got to get these regs out. And I
- 8 understand there are jurisdictions that would like us to
- 9 wait, and I know that there are, you know, that we're
- 10 always trying to work with those jurisdictions, but I'm
- 11 worried about the timeline. I'm worried about our
- 12 commitment to PR 1133.
- 13 And I'm also worried about the fact that there
- 14 were an awful lot of stakeholders involved in the
- 15 formation or the, all the workshops on these regs to get
- 16 'em to a point where they had -- I don't think everybody
- 17 walked out real happy, but everybody walked out happy
- 18 enough that they took care of everybody's, you know --
- 19 what do they say? If you make everybody mad you've
- 20 probably done a pretty good job. So everybody was a
- 21 little bit disappointed.
- 22 I just, as much as I applaud Alameda County and
- 23 the city of San Francisco, I just cannot get around the
- 24 idea that we are jeopardizing our negotiations on PR
- 25 1133 if we don't put these things forward today as

- 1 approved.
- 2 So that we're able, Madam Chair, you and I when
- 3 we're down there in front of that Board, are able to
- 4 show what we've done. Without this we might as well not
- 5 even show up. So --
- 6 BOARD CHAIR MOULTON-PATTERSON: Okay. Thank
- 7 you, Mr. Jones.
- 8 Mr. Paparian, and then Mr. Medina.
- 9 BOARD MEMBER PAPARIAN: Thank you,
- 10 Madam Chair.
- 11 Alameda County did bring up some very important
- 12 concerns. And I see Pete Price in the back of the room,
- 13 and he's done an outstanding job of articulating those
- 14 concerns and trying to work them through.
- The package we have before us today, as I'm
- 16 understanding some of the concerns that have been
- 17 raised, there are some differences in terms of the
- 18 actual wording of the regs, but there's also some
- 19 differences in terms of the application of the regs;
- 20 whether they would have, whether they would impact
- 21 certain facilities in a certain way, or whether they
- 22 would impact 'em in a different way.
- 23 And I think that, you know, until they're
- 24 actually out there and in operation we won't actually
- 25 see if, if, you know, our staff is right in suggesting

1 how they're going to be applied. Or if some of the

- 2 folks who have raised some concerns about them are right
- 3 in how they're going to be applied.
- 4 And I think that's why in the second round it's
- 5 going to be important to maintain some flexibility to
- 6 make adjustments if we see the regs being applied in a
- 7 way that doesn't make sense.
- 8 So I'm hoping that Alameda County, San
- 9 Francisco, and others who have raised concerns will
- 10 continue to be vigilant in letting us know if there are
- 11 issues that need to be addressed in the application of
- 12 the regs, and whether there's any tweaking that's going
- 13 to be necessary as we come forward with the revised regs
- 14 so that we can make adjustments to make them work as
- 15 well and as efficiently as possible in meeting the
- 16 intent that we certainly have in assuring that these
- 17 facilities are the best that they can be.
- 18 So I think we're going to need to continue to
- 19 do some work on these, but I think that the package we
- 20 have before us is ready for adoption.
- I am concerned and I share Mr. Jones' concern
- 22 that if we don't move forward we're going to lose our
- 23 opportunity to adopt these regs this cycle. We would
- 24 essentially have to start over again, and that could
- 25 take many, many months, and that could create us many,

1 many months of problem in addressing some issues around

- 2 the state.
- 3 BOARD CHAIR MOULTON-PATTERSON: Thank you, Mr.
- 4 Paparian.
- 5 Mr. Medina.
- 6 BOARD MEMBER MEDINA: I concur with both Board
- 7 Member Jones and Board Member Paparian. The message
- 8 that I received from the city of San Francisco was a
- 9 request for an additional fifteen days so that they
- 10 would have time to make some minor adjustments.
- 11 However, given the fact that these went out for
- 12 a 45 day public comment period followed by two
- 13 additional fifteen day public comment period, I think
- 14 that we need to move forward with 'em.
- 15 And as both Board members have stated, and I
- 16 myself am also supportive of that, that we continue to
- 17 work with the city and County of San Francisco and
- 18 Alameda County as well in regard to some of their
- 19 concerns.
- We are sensitive to their concerns, but we need
- 21 to move forward with this reg package.
- 22 BOARD CHAIR MOULTON-PATTERSON: Thank you, Mr.
- 23 Medina.
- 24 And I have to very strongly agree with all of
- 25 you. And having, along with Mr. Jones, been down to

1 talk with the South Coast AQMD, this is a very serious

- 2 issue, and I think we would send a very negative message
- 3 if we did anything other than go out on these, adopt
- 4 these.
- 5 And I'll turn it over to Mr. Jones -- oh, I'm
- 6 sorry, Mr. Cannella.
- 7 BOARD MEMBER CANNELLA: Yeah. Madam Chair, I'm
- 8 the negative vote from the policy committee on this
- 9 issue. And let me assure you and the folks in the
- 10 audience that it had nothing to do with the process or
- 11 the regulations.
- 12 It just seemed to me as we were discussing
- 13 issues with the C&D that we were trying to create a
- 14 program that would allow folks to get in at staggered
- 15 times, and I thought that we might be able to apply that
- 16 to this regulation as well.
- 17 But again, I'm not opposed to the regulations.
- 18 I'm certainly not opposed to adopting them. My only
- 19 reason for voting no was to try and keep the dialogue
- 20 going on perhaps finding a way to allow the folks that
- 21 do the composting an opportunity to be staggered in as
- 22 opposed to having to comply the day after the
- 23 regulations are approved.
- 24 BOARD CHAIR MOULTON-PATTERSON: Thank you, Mr.
- 25 Cannella.

- 1 Mr. Jones.
- 2 BOARD MEMBER JONES: Madam Chair, can I ask a
- 3 question before I make a motion?
- 4 BOARD CHAIR MOULTON-PATTERSON: Certainly.
- 5 BOARD MEMBER JONES: What are the, Scott or for
- 6 Sue or Jeff or any of you folks, the city of, or the
- 7 County of Alameda and the city of San Francisco, you
- 8 know, have both been, you know, continually contacting
- 9 our Board and, you know, our Board wants to do, it's
- 10 pretty obvious by all the statements here from all of us
- 11 that we want to continue to work but that there's an
- 12 overriding issue of time in getting these regs out.
- 13 These new issues that the city of San Francisco
- 14 is talking about, these minor issues, is that something
- 15 we can address quickly in that second round? I mean can
- 16 we make sure? Because I think Mr. Cannella's concern
- 17 about everybody getting thrown in right away is
- 18 obviously a valid one but one that we need to be working
- 19 through.
- 20 And the reality is we're going to approve these
- 21 regs, and it's going to take a while to get these into
- 22 some kind of a format. At the same time will you be
- 23 able to be working with -- or let me put it differently.
- 24 Would you, after hearing these Board members
- 25 talk about our concerns for Alameda County and the city

- 1 of San Francisco and others, be working with them
- 2 aggressively to try to figure out in this interim what
- 3 those little things were, and there may be a way to deal
- 4 with them?
- 5 Although I'm not saying I'm the ointment, I am
- 6 rock solid. I mean you need to know there's no way that
- 7 that can be variable, and I don't want to speak for all
- 8 the members, but I think I've heard all the members
- 9 realize how important that is. But I'm talking about
- 10 some of this little stuff that maybe you could keep us
- 11 informed.
- MR. WALKER: Absolutely. We are a two-fold
- 13 approach. We're working on, directly on the specific
- 14 facilities of concern to assist them.
- 15 And then on the phase two, certainly the issue
- 16 of the small facilities exemptions would be within the
- 17 priority of the rest of the issues that we had on there
- 18 at the top of the list.
- 19 So we are working with them and we will report
- 20 back, in fact the committee did ask us to periodically
- 21 report back on our progress, and implementation in
- 22 particular for these jurisdictions, and we will do that.
- 23 BOARD MEMBER JONES: Yeah, I mean I think it's
- 24 critical because I'm going to make a motion here that's
- 25 going to take, it's going to require members to make

1 votes, where I think if we didn't have time constraints

- 2 we'd prefer to wait a little bit longer to take care of
- 3 a couple of these small issues, but we just don't have
- 4 the time. We've run out of time and I don't think it's
- 5 fair. Not fair, I think it's the way that, you know,
- 6 the way things have to happen.
- 7 Clearly there are some members that are
- 8 uncomfortable because they'd like that there was more
- 9 time, there just doesn't happen to be any more time.
- 10 So please put that on the top of your list, if
- 11 that's okay with the members.
- 12 Madam Chair.
- 13 BOARD CHAIR MOULTON-PATTERSON: Yes.
- 14 BOARD MEMBER JONES: I want to move adoption of
- 15 Resolution 2002-644 which is the consideration of the
- 16 adoption of the negative declaration clearinghouse
- 17 number 2002092005, and the proposed regs for the
- 18 compostable materials handling operation and facilities
- 19 requirement.
- 20 BOARD MEMBER MEDINA: Second.
- 21 BOARD CHAIR MOULTON-PATTERSON: Okay. We have
- 22 a motion by Mr. Jones, seconded by Mr. Medina to approve
- 23 Resolution 2002-644.
- 24 Please call the roll.
- 25 BOARD SECRETARY WADDELL: Cannella?

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1 BOARD MEMBER CANNELLA: Aye.
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- 2 BOARD SECRETARY WADDELL: Jones?
- 3 BOARD CHAIR JONES: Aye.
- 4 BOARD SECRETARY WADDELL: Medina?
- 5 BOARD MEMBER MEDINA: Aye.
- 6 BOARD SECRETARY WADDELL: Paparian?
- 7 BOARD MEMBER PAPARIAN: Aye.
- 8 BOARD SECRETARY WADDELL: Moulton-Patterson?
- 9 BOARD CHAIR MOULTON-PATTERSON: Aye.
- 10 BOARD MEMBER JONES: Madam Chair.
- 11 BOARD CHAIR MOULTON-PATTERSON: Oh, Mr. Jones.
- 12 BOARD MEMBER JONES: I'd like to move adoption
- 13 of Resolution 2002-645, consideration of the adoption of
- 14 the negative dec and the proposed regulations for the
- 15 compostable materials handling operation and facilities
- 16 requirements.
- 17 BOARD MEMBER MEDINA: Second.
- 18 BOARD CHAIR MOULTON-PATTERSON: Okay. Again we
- 19 have a motion by Mr. Jones, seconded by Mr. Medina to
- 20 approve Resolution 2002-645.
- 21 Without objection, please substitute the
- 22 previous roll.
- Okay. Before, we're moving on to our Waste
- 24 Prevention and Market Development section, and I'll be
- 25 calling on the chair of that committee, Mr. Jones, to

- 1 report.
- 2 But before I do I would like to welcome
- 3 Assemblyman Carl Washington to our meeting. We're glad
- 4 to have you, and thank you for joining us today.
- 5 Mr. Jones.
- 6 BOARD MEMBER JONES: Thank you, Madam Chair.
- 7 Waste Prevention and Market Development met on
- 8 November 6th. We heard six items.
- 9 We actually had to pull an RMDZ loan
- 10 application at the request of the applicant, South
- 11 County Recycling.
- 12 Four items that were heard included the
- 13 reemployment of two loan committee members, RPPC
- 14 compliance agreements for several companies, all were
- 15 approved with the exception of the Schultz Company which
- 16 will be updated and presented at the Board meeting, or
- 17 did we get that approved? Did we --
- MS. WOHL: That was approved.
- 19 BOARD MEMBER JONES: We fixed it at the
- 20 committee, right?
- MS. WOHL: Right.
- 22 BOARD MEMBER JONES: Okay. So that's part of
- 23 the consent, but we had pulled it off the normal until
- 24 we got it worked out.
- We approved the scoring criteria and evaluation

1 for the reuse assistance grants for fiscal year 2002-'03

- 2 and '03-'04.
- 3 And we did the scope of work for the Yosemite
- 4 Closing the Loop project.
- 5 All four of those are, were on the consent
- 6 calendar and approved.
- 7 I do want to say a special thanks to Brian
- 8 Larimore for all of his work on the Yosemite project,
- 9 because he did do an awful lot of work, there were a lot
- 10 of hurdles that came along the way, and he worked to get
- 11 us through that, and that's appreciated.
- 12 We are going to have some fiscal consent issues
- 13 that went to Mr. Medina's committee with the approval of
- 14 our Board -- I mean with our committee.
- 15 And just quickly, SABRC. I did the opening of
- 16 the SABRC quarterly meeting, and just so you know, Patty
- 17 Wohl, we need to have an item coming to committee sooner
- 18 than later talking about SABRC and how we can maybe
- 19 influence DGS to do some things where, we had a pretty
- 20 unique meeting where somebody asked a question, ten
- 21 people were ready to give a response. The woman at
- 22 least had the courage to tell us what the barrier was,
- 23 but ten people jumped to her aid to tell her how to fix
- 24 it.
- We need to be, we need to be facilitating some

1 of that, and we may have to do it through DGS through a

- 2 hotline or whatever. I was really impressed by that.
- 3 Plus, only 75 of 150 of these state agencies
- 4 showed up, so we need to be figuring out a way to get
- 5 the other 75 there.
- 6 So with that, Madam Chair, good meeting.
- 7 BOARD CHAIR MOULTON-PATTERSON: Okay. Thank
- 8 you. That takes us to item 60.
- 9 Ms. Wohl.
- 10 MS. WOHL: Yes. Patty Wohl, Waste Prevention
- 11 and Market Development Division.
- 12 Agenda item 60 is consideration of contractor
- 13 for Yosemite Closing the Loop project, fiscal year
- 14 2002-2003 contract concept number 25.
- 15 And as Steve mentioned, it received consent
- 16 from, or consensus from both the Special Waste and
- 17 Market Development Committee as well as the Budget and
- 18 Admin Committee.
- 19 This is a contract which involves diverting
- 20 grease produced in Yosemite, and trying to convert that
- 21 to a biodiesel.
- 22 This contract is for \$27,500, and it's with the
- 23 University of California, Riverside.
- 24 With that, staff recommends that the Board
- 25 approve option one and adopt Resolution number 2002-662.

1 And Brian is available if you have any

- 2 questions.
- BOARD CHAIR MOULTON-PATTERSON: Any questions?
- 4 Okay. Mr. Medina.
- 5 BOARD MEMBER MEDINA: I'd like to move the
- 6 resolution.
- 7 BOARD CHAIR MOULTON-PATTERSON: Okay. I'll
- 8 second it.
- 9 We have a motion by Mr. Medina and seconded by
- 10 Moulton-Patterson to approve Resolution 2002-662
- 11 which is selecting a contractor for the Yosemite Closing
- 12 the Loop project, which I think we're all real proud of.
- 13 Please call the roll.
- 14 BOARD SECRETARY WADDELL: Cannella?
- 15 BOARD MEMBER CANNELLA: Aye.
- BOARD SECRETARY WADDELL: Jones?
- 17 BOARD CHAIR JONES: Aye.
- 18 BOARD SECRETARY WADDELL: Medina?
- 19 BOARD MEMBER MEDINA: Aye.
- 20 BOARD SECRETARY WADDELL: Paparian?
- BOARD MEMBER PAPARIAN: Aye.
- 22 BOARD SECRETARY WADDELL: Moulton-Patterson?
- 23 BOARD CHAIR MOULTON-PATTERSON: Aye. Thank
- 24 you.
- 25 Mr. Jones, did you give your special waste

- 1 report yet?
- 2 BOARD MEMBER JONES: I just -- two things. We
- 3 heard four items.
- 4 One was on consent was that clean and green
- 5 voting campaign. We have a fiscal consensus to fund
- 6 that.
- We did accept as a completed contract the CSUS
- 8 report and analysis of subsidies and other options to
- 9 expand tire recycling that they fulfilled their
- 10 contract. We looked at the disclaimer language, it's
- 11 not a report of the Board but a report to the Board to
- 12 be put in our library and used as a resource document if
- 13 we want at some point. And if we choose never to, we
- 14 choose never to. But I wanted to make that clear in the
- 15 report that it was not at all considered a report of the
- 16 Board.
- 17 BOARD CHAIR MOULTON-PATTERSON: Okay. Thank
- 18 you, Mr. Jones.
- 19 That brings us to the last item, item 62.
- Ms. Willd-Wagner.
- 21 MS. WILLD-WAGNER: Thank you, Madam Chair, good
- 22 morning, Board members. Shirley Willd-Wagner with the
- 23 Special Waste Division.
- 24 Item 62 is to consider the contractor, the
- 25 California Coastal Commission for the Boating Clean and

- 1 Green Campaign for the fiscal year 2002-3.
- 2 The scope of work was approved, as Mr. Jones
- 3 mentioned, in committee. And it was an interagency, it
- 4 will be an interagency agreement with the Coastal
- 5 Commission to continue to support the educational
- 6 components of boater education and the installation of
- 7 marine environmental services.
- 8 This campaign has been very successful. The
- 9 Board has supported it for the past five years.
- 10 And Resolution 2002-637 recommends to approve
- 11 the California Coastal Commission as the contractor in
- 12 the amount of \$198,000.
- 13 Are there any questions?
- 14 BOARD CHAIR MOULTON-PATTERSON: Mr. Medina.
- 15 BOARD MEMBER MEDINA: Madam Chair, if there are
- 16 no questions or comments regarding this item, I'd like
- 17 to move Resolution 2002-637, approval of the California
- 18 Coastal Commission as contractor for Phase IV of the
- 19 Boating Clean and Green Campaign, fiscal year 2002-2003
- 20 Used Oil Program, contract concept number 0-31.
- BOARD MEMBER PAPARIAN: Second.
- 22 BOARD CHAIR MOULTON-PATTERSON: Okay. We have
- 23 a motion and a second.
- 24 Before we vote I'd just like to say, having
- 25 been on the Coastal Commission for five years and seeing

1 this project in action, I think it's really a great one

- 2 that we can really be proud of.
- 3 And so with that, we have a motion by Mr.
- 4 Medina, seconded by Mr. Paparian to approve Resolution
- 5 2002-637.
- 6 Please call the roll.
- 7 BOARD SECRETARY WADDELL: Cannella?
- 8 BOARD MEMBER CANNELLA: Aye.
- 9 BOARD SECRETARY WADDELL: Jones?
- 10 BOARD CHAIR JONES: Aye.
- 11 BOARD SECRETARY WADDELL: Medina?
- 12 BOARD MEMBER MEDINA: Aye.
- 13 BOARD SECRETARY WADDELL: Paparian?
- 14 BOARD MEMBER PAPARIAN: Aye.
- 15 BOARD SECRETARY WADDELL: Moulton-Patterson?
- 16 BOARD CHAIR MOULTON-PATTERSON: Aye.
- 17 That concludes the regular portion of our
- 18 meeting, however we do have a public comments section at
- 19 the end of the meeting, and we have a, I have a speaker
- 20 slip from Mr. Mike Mohajer.
- MR. MOHAJER: Madam chairs, member of the
- 22 Board, good morning again.
- 23 This item that I wanted to discuss is, refers
- 24 to the disposal reporting system that was presented at
- 25 the committee last week. So with all these committee

1 meetings it just makes it difficult for me to be up

- 2 here.
- 3 As you know, we went through the Senate Bill
- 4 2202. And as a part of that SB 2202 there were a number
- 5 of working group was put together, a census group, and
- 6 they came up with a number of recommendation on how to
- 7 address the deficiencies in the disposal reporting
- 8 system.
- 9 And staff, based on what I seen on the staff
- 10 presentation on the Internet, they did excellent
- 11 presentations, but there are several issues that are
- 12 critical to Los Angeles County, and those needs to be
- 13 addressed.
- 14 So there are three specific recommendation that
- 15 the census group had adopted, and the Waste Board had
- 16 adopted them to forward to their legislator last
- 17 November.
- 18 And those are recommendation, these are a CC2
- 19 which requires increasing number of the audit of the
- 20 solid waste facility by the Waste Board.
- Number two requires that impose a penalty on
- 22 the haulers and the waste industries that they
- 23 misrepresent disposal reports. And also includes in the
- 24 number and types of the disposal report system to be
- 25 made available on the Waste Board Internet site.

1 So having said that and being involved with the

- 2 system for over two years, I hope that all of our action
- 3 doesn't go by the wayside. And this would be something
- 4 that the Board would be really looking at it, because
- 5 without the gentlemen's system that has existed since
- 6 1995, it hasn't worked. And we have to do something
- 7 with it, and we definitely need enforcement.
- 8 In L.A. County, for your information we are
- 9 going to come up with a system in the next several
- 10 months, at least those area that I have jurisdiction to
- 11 implement. And hopefully the Waste Board will be
- 12 following the same system and also what they adopted it
- 13 last year as a part of SB 2202.
- 14 I have discussed this with Mr. Schiavo and we
- 15 work very closely, and I have offered him to also work
- 16 with him on this issue because I know he's going to be
- 17 getting a lot of hassle over the other side of the
- 18 fence.
- 19 Thank you.
- 20 BOARD CHAIR MOULTON-PATTERSON: Thank you, Mr.
- 21 Mohajer. And it's certainly the Board's intent to do
- 22 that also. And thank you for being here and speaking to
- 23 it.
- 24 We have a very short closed session which I
- 25 would like to do at this time and, if there's no

- $1\,$ objections from the Board members.
- 2 Mr. Cannella?
- 3 BOARD MEMBER CANNELLA: I don't have any
- 4 objection, but I'm still learning the rules.
- I have an ex-parte to report.
- 6 BOARD CHAIR MOULTON-PATTERSON: Oh, thank you.
- 7 BOARD MEMBER CANNELLA: I received a letter
- 8 from Mr. Price in Alameda County relative to the
- 9 compostable issue. I received it after the vote was
- 10 taken, but I didn't know if I needed to report it or
- 11 not, and I'd rather be safe than sorry.
- 12 BOARD CHAIR MOULTON-PATTERSON: Okay. Thank
- 13 you, Mr. Cannella for doing that.
- Okay. The Board will adjourn this meeting and
- 15 we'll adjourn to closed session.
- 16 Thank you all very much.
- 17 (Thereupon the foregoing was concluded
- 18 at 11:40 a.m.)

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5	for the State of California, do hereby certify that I am
6	a disinterested person herein; that I reported the
7	foregoing proceedings in shorthand writing; and
8	thereafter caused my shorthand writing to be transcribed
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10	I further certify that I am not of counsel or
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